



Massachusetts
Department of Correction

Quarterly Report on the Status of Prison Overcrowding, Third Quarter of 2001

Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985

Jane Swift
Governor

James P. Jajuga
Secretary of Public Safety

Michael T. Maloney
Commissioner

Kathleen M. Dennehy
Deputy Commissioner

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2001 Third Quarter Report

Section Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and the last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.

This report presents the required statistics for the third quarter of 2001.

This report was prepared by Pamela McLaughlin of the Research and Planning Division, and is based on daily count sheets prepared by the Classification Division.

2001 Third Quarter Report

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- The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1 through 6.
- On November 15, 1996, one hundred new modular beds were added to MCI Concord, increasing its design capacity to 614. Ninety-six modular beds were also added to MCI Norfolk, increasing its total to 1,084 beds. Pondville Correctional Center was reclassified from Custody Level 3/2 to Custody Level 3.
- Two hundred and forty-three new modular beds were added to Middlesex (Billerica) House of Correction on November 15, 1996, increasing its total to 874 beds, and the Middlesex county total to 1,035 beds.
- Due to changes in the Massachusetts General Law, DOC consolidated one unit at the Bridgewater Treatment Center and back-filled with general population inmates. These design capacity beds were placed on-line November 8, 1996 and first appeared on the November 12, 1996 daily count sheet. Three hundred additional beds were placed on-line during the third quarter of 1997.
- Due to a DOC policy modification, the security level of MCI-Shirley (Min) was changed from Security Level 3/2 to Security Level 3 during the first quarter of 1996 .
- Where relevant, the population figures for all facilities include both male and female inmates except as shown at Lancaster.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- Longwood Treatment Center is a specialized DOC facility which houses primarily individuals incarcerated for operating under the influence of alcohol. Because the inmates are predominantly county sentenced inmates, the inmate count and bed capacity are also included in Tables 3 and 4.
- Beginning with the second quarter of 1998 quarterly report, the following county correctional facilities are presented individually: Bristol Dartmouth, Bristol Ash Street, David R. Nelson Correctional Addiction Center, and Bristol Pre-Release in Bristol County; Essex Middleton and Essex Lawrence Correctional Alternative Center in Essex County; Middlesex Cambridge and Middlesex Billerica in Middlesex County; Norfolk Braintree, Norfolk Dedham, and Norfolk Contract in Norfolk County. Beginning with the third quarter of 1998 report, facilities for Suffolk and Hampden counties are presented individually.
- Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they are in custody.
- On October 22, 1997, Eastern Massachusetts Correctional Alcohol Center (EMCAC) was renamed the David R. Nelson Correctional Addiction Center (DRNCAC).
- Due to a DOC policy modification, the security level of Hodder House was changed from Security Level 2 to Security Level 3/2 during the first quarter of 2000 .
- On May 18, 2000, the Braintree Alternative Center was temporarily closed for renovations by the Norfolk County Sheriff's Office. All inmates were transferred to the minimum security Pre-Release Center in Dedham.
- As of September 15, 2000, Longwood Treatment Center has been moved to the Massachusetts Boot Camp and the women were transferred to facilities housing female populations.
- As of September 22, 2000, Massachusetts Boot Camp no longer holds any medium security inmates.
- Due to DOC policy modification, the security level of Boston State Pre-Release was changed from Security Level 2 to Security Level 3/2 during the third quarter of 2001.

¹ For technical notes prior to 1996, please refer to previous quarterly reports.

- On April 18, 1995, new security level designations were established according to 103 DOC 101 Correctional Institutions/Custody Levels policy which states

Custody Levels:

- **Level One.** The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. Supervision is minimal and indirect.

- **Level Two.** A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

- **Level Three.** A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Level Four.** A custody level in which both the design/construction as well as inmate classification reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security parameters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

- **Level Five.** A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Level Six.** A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security parameters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant.

Abbreviations

AC	- Addiction Center	OCCC	- Old Colony Correctional Center
ADP	- Average Daily Population	OUI	- Operating Under the Influence
ATU	- Awaiting Trial Unit	PPREP	- Pre-Parole Residential Environmental Phase Program
CRS	- Contract Residential Services Includes Charlotte House, and Houston House	PRC	- Pre-Release Center
DDU	- Departmental Disciplinary Unit	SBCC	- Souza-Baranowski Correctional Center
DOC	- Department of Correction	SECC	- Southeastern Correctional Center
DRNCAC	David R. Nelson Correctional Addiction Center	SDPTC	- Sexually Dangerous Person Treatment Center
DSU	- Departmental Segregation Unit	SMCC	- South Middlesex Correctional Center (formerly SMPRC)
HOC	- House of Correction	SH	- State Hospital
LCAC	- Lawrence Correctional Alternative Center	TC	- Treatment Center (Longwood)
NECC	- Northeastern Correctional Center		
NCCI	- North Central Correctional Institution at Gardner		

Table 1 provides the DOC figures for the third quarter of 2001. As this table indicates, the DOC population (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot Camp) decreased by 266, or (-3%), inmates from the first day of the third quarter to the last day of the quarter. At the end of the quarter, the DOC operated with 9,377 inmates in the system, and the average daily population was 9,524 with a design capacity of 8,130. Thus, the DOC operated at 117 percent of design capacity.

Population in DOC Facilities, July 2, 2001 to September 28, 2001

Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	699	705	688	633	110%
SBCC	1,077	1,093	1,054	1,024	105%
Framingham-ATU	171	156	167	64	267%
Custody Level 5					
OCCC	724	722	722	488	148%
Custody Level 4					
Concord	885	911	858	614	144%
Framingham	471	481	467	388	121%
Norfolk	1,373	1,391	1,368	1,084	127%
NCCI	880	888	878	568	155%
SECC	582	614	573	456	128%
Bay State	280	283	267	266	105%
Mass. Boot Camp	-	-	-	128	0%
Shirley-Medium	1,037	1,079	1,017	720	144%
*Bridgewater TC	308	307	308	345	89%
Sub-Total	8,487	8,630	8,367	6,778	125%
Custody Level 3					
Plymouth	109	111	99	151	72%
NECC	117	219	119	150	78%
SECC-Minimum	93	92	96	100	93%
Shirley-Minimum	207	105	201	403	51%
Pondville	114	101	115	100	114%
Custody Level 3/2					
Lancaster-Male	62	62	63	94	66%
Lancaster-Female	42	47	36	59	71%
SMCC	145	138	143	125	116%
Hodder House	6	7	5	35	17%
Boston State	82	77	82	55	149%
Sub-Total	977	959	959	1,272	77%
Custody Level 2					
Park Drive	42	41	35	50	84%
Custody Level 1					
Charlotte	6	2	5	15	40%
Houston House	12	11	11	15	80%
PPREP	-	-	-	n.a.	n.a.
Sub-Total	60	54	51	80	75%
Total	9,524	9,643	9,377	8,130	117%
Bridgewater SH	356	351	350	227	157%
Bridgewater SDPTC	253	246	258	216	117%
Bridgewater AC	119	86	120	214	56%
Longwood TC	83	86	86	125	66%
Sub-Total	811	769	814	782	104%
Grand Total	10,335	10,412	10,191	8,912	116%
Houses of Correction	530	539	515	n.a.	n.a.
Federal Prisons	5	5	5	n.a.	n.a.
Inter-State Contract	86	86	89	n.a.	n.a.

(* See Technical Notes)

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period July 3, 2000 to June 29, 2001. These figures indicate that the DOC population decreased by 132 over this twelve month period (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot Camp), from 9,756 in July, 2000 to 9,624 in June, 2001.

Population in DOC Facilities, July 3, 2000 to June 29, 2001					
Custody Level/ Facility	Avg. Daily Population	Beginning Population n	Ending Population n	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	694	697	704	633	110%
SBCC	1,039	1,002	1,089	1,024	101%
Framingham-ATU	134	116	158	64	209%
Custody Level 5					
OCCC	708	712	722	488	145%
Custody Level 4					
Concord	900	890	907	614	147%
Framingham	489	492	487	388	126%
Norfolk	1,439	1,493	1,379	1,084	133%
NCCI	911	956	886	568	160%
SECC	618	322	617	456	136%
Bay State	283	293	283	266	106%
Mass. Boot Camp	9	89	-	128	7%
Shirley-Medium	1,045	1,099	1,075	720	145%
*Bridgewater TC	315	349	306	345	91%
Sub-Total	8,584	8,510	8,613	6,778	127%
Custody Level 3					
Plymouth	113	135	109	151	75%
NECC	132	154	220	150	88%
SECC-Minimum	94	104	92	100	94%
Shirley-Minimum	236	263	106	403	59%
Pondville	121	145	101	100	121%
Custody Level 3/2					
Lancaster-Male	58	82	61	94	62%
Lancaster-Female	47	57	47	59	80%
SMCC	147	160	137	125	118%
Hodder House	8	11	7	35	23%
Boston State	70	71	75	55	127%
Sub-Total	1,026	1,182	955	1,272	81%
Custody Level 2					
Park Drive	39	41	42	50	78%
Custody Level 1					
Charlotte	8	10	2	15	53%
Houston House	11	7	12	15	73%
PPREP	9	6	-	n.a.	n.a.
Sub-Total	67	64	56	80	84%
Total	9,677	9,756	9,624	8,130	119%
Bridgewater SH	348	346	349	227	153%
Bridgewater SDPTC	232	206	246	216	107%
Bridgewater AC	101	84	85	214	47%
Longwood TC	59	111	87	125	47%
Sub-Total	740	747	767	782	95%
Grand Total	10,417	10,503	10,391	8,912	117%
Houses of Correction	545	595	545	n.a.	n.a.
Federal Prisons	7	18	5	n.a.	n.a.
Inter-State Contract	88	95	87	n.a.	n.a.

(* See Technical Notes)

Table 3 presents the county figures for the third quarter of 2001. The county population increased by 569, or (5%), inmates, from the first day of the third quarter to the last day of the quarter. At the end of the quarter, the county system operated with 11,456 inmates, with an average daily population of 11,052 in facilities with a total design capacity of 8,356. Thus, the county system operated at 132 percent of design capacity.

Population in County Correctional Facilities by County, July 2, 2001 to September 28, 2001					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	237	227	240	110	215%
Berkshire	242	243	261	116	209%
Bristol	847	753	997	666	127%
Dukes	30	29	28	19	158%
Essex	1,185	1,192	1,179	635	187%
Franklin	148	151	152	63	235%
Hampden	1,835	1,764	1,889	1,303	141%
Hampshire	244	236	249	248	98%
Middlesex	1,018	1,021	1,062	1,035	98%
Norfolk	450	457	463	379	119%
Plymouth	1,430	1,423	1,394	1,140	125%
Suffolk	2,071	2,104	2,140	1,599	130%
Worcester	1,179	1,131	1,254	790	149%
Longwood TC	85	86	86	125	68%
Mass. Boot Camp	50	70	62	128	39%
Total	11,051	10,887	11,456	8,356	132%

Table 4 presents the county figures for the third quarter of 2001. The following table presents a breakdown of multi -facility counties, by facility.

Population in County Correctional Facilities by Facility, July 2, 2001 to September 28, 2001					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	187	188	182	206	91%
Bristol Dartmouth	545	453	704	304	179%
Bristol DRNCAC	68	53	89	100	68%
Bristol Pre-Release	47	59	22	56	84%
Essex County					
Essex Middleton	919	917	926	500	184%
Essex LCAC	266	275	253	135	197%
Hampden County					
Hampden	1,664	1,592	1,712		141%
				1,178	
Hampden-OUI	171	172	177	125	137%
Middlesex County					
Middlesex Cambridge	245	245	274	161	152%
Middlesex Billerica	773	776	788	874	88%
Norfolk County					
Norfolk Dedham	411	417	417	302	136%
Norfolk Braintree	-	-	-	52	0%
Norfolk Contract	39	40	46	25	156%
Suffolk County					
Suffolk Nashua Street	673	660	678	453	149%
Suffolk South Bay	1,398	1,444	1,462		122%
				1,146	

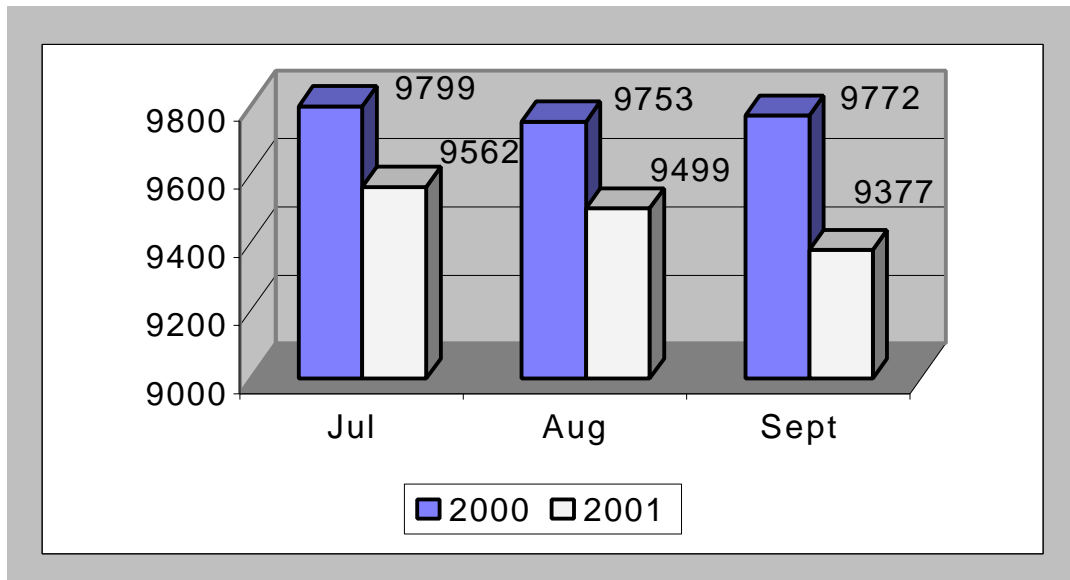
Table 5 presents the county figures for the previous twelve months. These figures indicate that the county population decreased by 472, or (-4%), inmates over this twelve-month period, from 11,451 in July 2000, to 10,979 in June 2001.

Population in County Correctional Facilities by County, July 3, 2000 to June 29, 2001					
Facility	Avg. Daily Population n	Beginning Population n	Ending Population	Design Capacity	% ADP Capacity
Barnstable	236	228	231	110	215%
Berkshire	222	190	248	116	191%
Bristol	981	1,084	769	666	147%
Dukes	29	33	26	19	153%
Essex	1,247	1,271	1,195	635	196%
Franklin	146	167	154	63	232%
Hampden	1,711	1,658	1,781	1,303	131%
Hampshire	239	226	238	248	96%
Middlesex	1,129	1,117	1,019	1,035	109%
Norfolk	485	564	461	379	128%
Plymouth	1,381	1,362	1,428	1,140	121%
Suffolk	2,175	2,156	2,117	1,599	136%
Worcester	1,162	1,172	1,154	790	147%
Longwood TC	59	111	87	125	47%
Mass. Boot Camp	59	112	71	128	46%
Total	11,261	11,451	10,979	8,356	135%

Table 6 presents the county figures for the previous twelve months. The following table presents a breakdown of multi-facility counties, by facility.

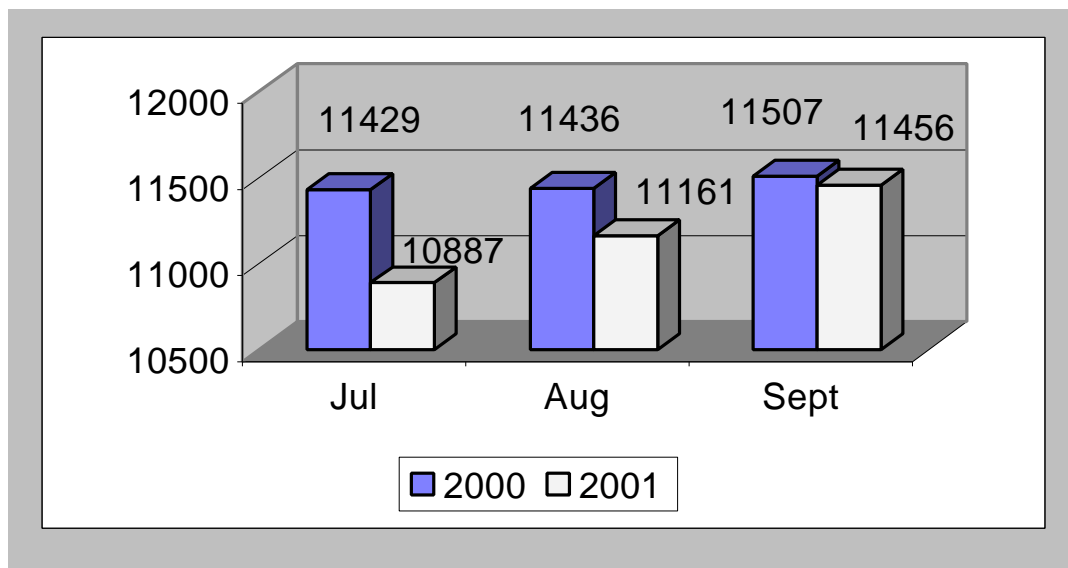
Population in County Correctional Facilities by Facility, July 3, 2000 to June 29, 2001					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	179	153	189	206	87%
Bristol Dartmouth	669	767	463	304	220%
Bristol DRNCAC	71	81	55	100	71%
Bristol Pre-Release	62	83	62	56	111%
Essex County					
Essex Middleton	965	1,023	920	500	193%
Essex LCAC	282	248	275	135	209%
Hampden County					
Hampden	1,538	1,486	1,606	1,178	131%
Hampden-OUI	173	172	175	125	138%
Middlesex County					
Middlesex Cambridge	238	200	240	161	148%
Middlesex Billerica	891	917	779	874	102%
Norfolk County					
Norfolk Dedham	440	510	425	302	146%
Norfolk Braintree	-	-	-	52	0%
Norfolk Contract	45	54	36	25	180%
Suffolk County					
Suffolk Nashua Street	649	609	657	453	143%
Suffolk South Bay	1,526	1,547	1,460	1,146	133%

Figure 1.
DOC Sentenced Population, Third Quarters of 2000 and 2001



The graph above compares the DOC sentenced population for the third quarter in 2000 to that in 2001, by month. For July 2001, the DOC population decreased by 237 inmates, compared with the same month of 2000; for August, the population decreased by 254 inmates; and for July the population decreased by 395 inmates.

Figure 2.
HOC Population, Third Quarters of 2000 and 2001



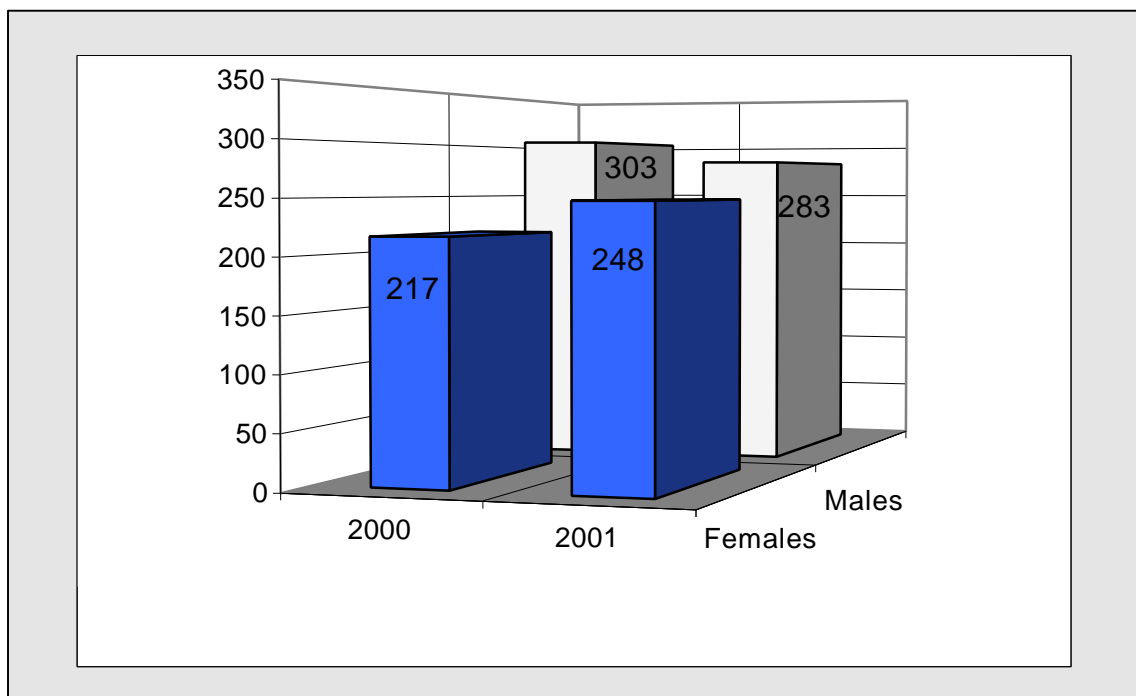
The graph above compares the HOC population for the third quarter in 2000 to that in 2001, by month. For July 2001, the HOC population decreased by 542 inmates (-5%) compared with the same month of 2000; for August, the population decreased by 275 inmates (-2%); and for September, the population decreased by 51 inmates.

Note: Data for Figures 1 and 2 were taken from the end of the month daily count sheet compiled by the Classification Division.

Table 7 provides quarterly statistics on new, criminally sentenced court commitments to the DOC for the third quarters of 2000 and 2001, by sex. Overall, there was an increase of 11 new court commitments, or 2 percent for 2001 in comparison with the number of new court commitments in 2000, from 520 to 531. Male commitments for the third quarter of 2001 decreased by 20, or (-7) percent, from 2000. Female commitments for the third quarter of 2001 increased by 31, or 14 percent compared to the number of commitments for 2000.

Quarterly DOC New Court Commitment by Sex			
	2000	2001	Difference
Males			
First Quarter	415	368	-11%
Second Quarter	371	370	0%
Third Quarter	303	283	-7%
Sub-Total	1089	1021	-6%
Females			
First Quarter	272	241	-11%
Second Quarter	223	257	15%
Third Quarter	217	248	14%
Sub-total	712	746	5%
Total	1,801	1,767	-2%

Figure 3 provides a graphical representation of the number of new, criminally sentenced court commitments to the DOC during the third quarters of 2000 and 2001, by sex.



Note: Data for Table 7 and Figure 3 were obtained from the DOC's Inmate Tracking Database and the IMS Database.